

**BY ORDER OF THE SECRETARY
OF THE AIR FORCE**

AIR FORCE POLICY DIRECTIVE 10-43

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Operations

STABILITY OPERATIONS



COMPLIANCE WITH THIS PUBLICATION IS MANDATORY

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(Lt Gen Herbert J. Carlisle)

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This Directive implements DODI 3000.05, *Stability Operations*, and provides policy for Air Force (AF) support of stability operations. This publication applies to the Regular Air Force, Air Force Reserve (AFR) and the Air National Guard (ANG). Ensure that all records created as a result of processes prescribed in this publication are maintained in accordance with AFMAN 33-363, *Management of Records*, and disposed of in accordance with the Air Force Records Disposition Schedule (RDS) located at <https://www.my.af.mil/afrims/afrims/afrims/>. Refer recommended changes and questions about this publication to the Office of Primary Responsibility (OPR) using the AF Form 847, *Recommendation for Change of Publication*; route AF Forms 847 from the field through the appropriate functional's chain of command.

SUMMARY OF CHANGES

This interim change revises AFD 10-43 by (1) implementing changes in guidance and directives relating to the rewrite of DoDD 5100.46, *Foreign Disaster Relief*, (2) changing the OPR for AFD 10-43 Stability Operations from AF/A5XS to AF/A3OQ, and (3) adding coordination requirements, as defined in DoDD 5100.46, *Foreign Disaster Relief*. A margin bar (I) indicates newly revised material.

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1. Policy. It is AF policy that:

1.1. Stability operations, which encompass various military missions, tasks, and activities conducted outside the United States in coordination with other instruments of national power to maintain or reestablish a safe and secure environment and provide essential governmental services, emergency infrastructure reconstruction, and humanitarian relief, are a core U.S. military mission. The Department of the Air Force shall organize, train, equip, and provide forces prepared to conduct stability operations with a proficiency equivalent to combat operations. The Department of the Air Force, as directed, shall be prepared to support the Department of Defense (DOD) as they:

1.1.1. Conduct stability operations activities throughout all phases of conflict and across the range of military operations.

1.1.2. Support stability operations led by other United States (U.S.) Government departments or agencies, foreign governments and security forces, international governmental organizations (to include regional and/or treaty-based military organizations), or when otherwise directed.

1.1.3. Support stability operations to establish or re-establish civil security and civil control, restore essential services, repair and protect critical infrastructure, and deliver humanitarian assistance until such time as it is feasible to transition lead responsibility to other U.S. Government agencies, foreign governments and security forces or international governmental organizations.

1.2. The AF will, as directed, collaborate with other U.S. Government agencies, foreign governments and security forces, international governmental organizations, nongovernmental organizations, and/or private sector firms as appropriate to plan, prepare for and provide forces to conduct stability operations.

1.3. The AF will, as directed, continue to support the development, implementation, and operations of civil-military teams and related efforts aimed at unity of effort in rebuilding basic infrastructure; developing local governance structures; fostering security, economic stability, health services capability, and development; and building indigenous capacity for such tasks.

1.4. The AF will, as directed, support and assist other U.S. Government agencies, foreign governments and security forces, international governmental organizations and non-governmental organizations in planning and executing reconstruction and stabilization efforts, to include:

1.4.1. Disarm, demobilize, and reintegrate former belligerents into civil society.

1.4.2. Rehabilitate former belligerents and units into legitimate security forces.

1.4.3. Strengthen governance and the rule of law.

1.4.4. Foster economic stability, health services capability, and development.

1.5. The AF will organize, train and equip forces capable of conducting stability operations activities. The AF will ensure planning, programming and budgeting processes appropriately account for stability operations requirements. Capabilities shall be compatible, through

interoperable and complementary solutions, with those of other U.S. Government agencies and foreign governments/security forces to ensure that, when directed, Air Force forces can:

- 1.5.1. Provide humanitarian assistance.
- 1.5.2. Repair and support critical infrastructure.
- 1.5.3. Execute medical stability operations.
- 1.5.4. Organize, train, and equip forces capable of supporting USG Foreign Disaster Relief efforts.

2. Responsibilities.

2.1. The Deputy Chief of Staff, Operations, Plans and Requirements (AF/A3/5) is the senior AF representative responsible for leading stability operations development efforts. AF/A3/5 will:

- 2.1.1. Coordinate with the Joint Staff to develop and maintain scalable capabilities and capacities to provide humanitarian relief and repair critical infrastructure across the range of military activities.
- 2.1.2. In coordination with AF/A4/7 and AF/A1, maintain a civilian and military workforce capable of sustained contributions to civil-military teams conducting stability operations activities.
- 2.1.3. Develop and maintain concepts for stability operations activities.
- 2.1.4. Identify mission-essential tasks and capabilities required in stability operations.
- 2.1.5. Ensure training for stability operations activities.
- 2.1.6. Conduct assessment to support biennial determination of AF readiness for stability operations.
- 2.1.7. Conduct analyses to determine operational readiness for stability operations.
- 2.1.8. Design and maintain curricula in individual and unit training programs to prepare personnel for stability operations, in coordination with the USD(P&R) and the Chairman of the Joint Chiefs of Staff.
- 2.1.9. In coordination with all AF Component Commands, ensure availability of required units to perform stability operations activities and provide equipment, training, tactics, techniques, and procedures to ensure they are capable of performing these activities.
- 2.1.10. Ensure pre-deployment facilities will appropriately support pre-deployment training and preparation for civil-military teams.
- 2.1.11. Develop guidance and plans to provide contingency access to USAF bases and facilities to other U.S. Government agencies, foreign partners and security forces, international governmental organizations, nongovernmental organizations, and members of the private sector.
- 2.1.12. In coordination with the Surgeon General of the Air Force (AF/SG), ensure research, development and acquisition programs adequately address medical stability operations and re integrated into stability operations activities.

2.1.13. Coordinate and provide the Director, Defense Security Cooperation Agency, cost estimates associated with potential participation in foreign disaster relief activities.

2.2. The Deputy Chief of Staff for Manpower, Personnel and Services (AF/A1) will:

2.2.1. Identify and track personnel with stability operations-relevant skill sets and capabilities, to include foreign language proficiency, area knowledge and information operations capabilities.

2.2.2. Support and assist AF/A3/5 and AF/A4/7 in accomplishing the responsibilities identified at paragraph 2.1.2.

2.3. The Chief of Warfighting Integration and Chief Information Officer (SAF/CIO A6) will:

2.3.1. Implement DOD policy and standards for technical information exchange and communications between the Department of the Air Force and other U.S. Government agencies, foreign governments and security forces, international organizations, non-governmental organizations, and/or the private sector.

2.3.2. In accordance with AFPD 33-3, *Information Management* and DODI 8220.02, *Information and Communications Technology (ICT) Capabilities for Support of Stabilization and Reconstruction, Disaster Relief, and Humanitarian and Civic Assistance Operations*, support DOD policies, plans and processes to provide information and communications technology strategies, infrastructure, and equipment necessary to support the conduct of stability operations.

2.4. The Director, Public Affairs, Office of the Secretary of the Air Force (SAF/PA) will, in coordination with the Assistant Secretary of Defense for Public Affairs [OASD /PA]:

2.4.1. Support the development and implementation of public affairs messages that address U.S. military contributions to stability operations.

2.4.2. Support the development of regionally tailored and focused strategic messages, and ensure the AF message is synchronized with the DOD message (includes theater combatant commander message) in support of U.S. Government stabilization and reconstruction efforts.

2.5. The Deputy Chief of Staff for Logistics, Installations and Mission Support (AF/A4/7) will support and assist AF/A3/5 in accomplishing the responsibilities identified at paragraphs 2.1.1, 2.1.2, 2.1.3, 2.1.4, 2.1.5, 2.1.8, 2.1.10, and 2.1.13 in this Directive.

2.6. The Director, Studies and Analysis, Assessments and Lessons Learned (AF/A9) will support AF/A3/5 as they conduct assessments to support biennial determination of AF readiness for stability operations.

2.7. The Deputy Under Secretary of the Air Force, International Affairs (SAF/IA) will:

2.7.1. Assist AF/A3/5 in accomplishing the responsibilities identified at paragraphs 2.1.4, 2.1.8, 2.1.10 and 2.1.11 in this Directive.

2.7.2. Assist the Air Education and Training Command (AETC) Commander in ensuring stability operations are properly integrated into the appropriate doctrine documents and in

the design and maintenance of curricula in Military Service schools to prepare personnel for stability operations.

2.8. The Chief of Air Force Reserve (AF/RE) and the Director, Air National Guard will support and assist AF/A3/5 and AF/A4/7 in accomplishing the responsibilities identified at paragraphs 2.1.1, 2.1.2, 2.1.3, and 2.1.5 in this Directive.

2.9. The Commander, AETC will:

2.9.1. Ensure stability operations are properly integrated into the appropriate doctrine documents.

2.9.2. Design and maintain curricula in Military Service schools to prepare personnel for stability operations, in coordination with the USD(P&R) and the Chairman of the Joint Chiefs of Staff.

2.9.3. Assist AF/A3/5 in the design and maintenance of curricula in individual and unit training programs to prepare personnel for stability operations, in coordination with the USD(P&R) and the Chairman of the Joint Chiefs of Staff.

2.10. The Surgeon General of the Air Force (AF/SG) will support AF/A3/5 in accomplishing the responsibilities identified in paragraph 2.1.12.

3. Adopted Forms.

AF Form 847, *Recommendation for Change to Publication*.

ERIC K. FANNING
Acting Secretary of the Air Force

Attachment 1

GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION

References

AFPD 33-3, *Information Management*, 28 March 2006

AFMAN 33-363, *Management of Records*, 1 March 2008

DODI 3000.05, *Stability Operations*, September 16, 2009

DODD 5100.46, *Foreign Disaster Relief*, 6 July 2012

DODI 6000.16, *Military Health Support for Stability Operations*, May 17, 2010

DODI 8220.02, *Information and Communications Technology (ICT) Capabilities for Support of Stabilization and Reconstruction, Disaster Relief, and Humanitarian and Civic Assistance Operations*, April 30, 2009

Terms

Foreign Disaster Relief— Prompt aid that can be used to alleviate the suffering of foreign disaster victims. Normally it includes humanitarian services and transportation; the provision of food, clothing, medicine, beds, and bedding; temporary shelter and housing; the furnishing of medical materiel and medical and technical personnel; and making repairs to essential services. See also **foreign disaster**. (JP 3-29)

Humanitarian Assistance— Programs conducted to relieve or reduce the results of natural or manmade disasters or other endemic conditions such as human pain, disease, hunger, or privation that might present a serious threat to life or that can result in great damage to or loss of property. Humanitarian assistance provided by US forces is limited in scope and duration. The assistance provided is designed to supplement or complement the efforts of the host nation civil authorities or agencies that may have primary responsibility for providing Humanitarian assistance. (JP 3-57)

Stability Operations— An overarching term encompassing various military missions, tasks, and activities conducted outside the United States, in coordination with other instruments of national power, to maintain or reestablish a safe and secure environment, provide essential governmental services, emergency infrastructure reconstruction, and humanitarian relief (JP 1-02)